October 5, 2017

TO: Privacy Advisory Commissioners

FROM: Brian Hofer, Chair

RE: August 16, 2017 ICE/OPD Raid in West Oakland

Summary of Incident

On the morning of August 16, agents from ICE and OPD raided a West Oakland family from Guatemala, on the 700 block of 27th Street. The family was interrogated for approximately four hours, had property confiscated, and two adult brothers named Santos and Darwin were removed from the home. Santos was arrested, and Darwin was questioned. ICE and OPD have maintained that a criminal search warrant pertaining to trafficking was the cause of the raid.

Pertaining to the raid, OPD Chief Anne Kirkpatrick caused two press releases to be issued, wrote at least one email to the council to inform them of the raid on the same day, and participated in a town hall on September 6 with CM Guillen and DA O’Malley, where she made further representations to the public about the raid that are captured on video.

Of the nine most relevant or material representations made by the Chief, my research supports that six are false, and one more is likely false. Since the Chief is not here to confirm or deny, and the knowledge of the remaining two statements is within her first-hand knowledge, as to whether ICE called her on August 15 pertinent to a criminal investigation into two adults accused of trafficking, and requested OPD help, I’ll assume these remaining two statements are true for my purposes here.

All evidence in my possession and presently known to me supports that OPD participated in a raid on August 16 that led only to a civil immigration arrest, in violation of our Sanctuary City policy and OPD Immigration Policy No. 415. I am not stating that no future criminal charges are possible, nor attesting to the veracity or character of the family subject to the raid. I am stating that for reasons unknown to me, the Chief has repeatedly supplied the public with false information pertaining to this raid, and thus further investigation by the City Council is required.

I will address the Chief’s statements below, and provide evidence demonstrating why I believe those statements to be false, or recklessly made without regard for the truth, and why we need the City Council since the PAC is only an advisory body and has no subpoena, disciplinary or other authority. At the end of this discussion, I will move this commission to recommend that the City Council demand the Chief present a report on this raid to the Council at a public hearing, and I request that my fellow Commissioners support my motion based on the following facts and exhibits.
Facts and Exhibits

1. AUGUST 16 FIRST PRESS RELEASE (Exhibit A)
   a. “human sex trafficking of juveniles in our city…this branch (HSI) focuses on Transnational Gangs, Human Trafficking, Human Smuggling, Child Exploitation, and Narcotic Enforcement.”
   b. On Sep 22, the Chief admitted to the Latino Task Force that she gave the wrong information to the Public Information Officers; the erroneous tweet and Facebook post were soon deleted, but not before local TV stations notice.
   c. The salacious nature of this false information caused local TV networks to go to the home, where ABC, CBS, NBC, and KRON, all showed the family’s home address on screen. To my knowledge, no apology by the Chief or OPD has been made to the family for this false accusation.
   d. Although HSI does focus on the suggested categories, it is not limited to them, and does in fact enforce civil immigration law, as occurred here. Our PAC letter supporting the CM Kaplan Resolution in July also highlighted this and ICE’s willingness to lie to its local partners, as HSI represented to Santa Cruz PD that only a criminal operation would be conducted, when in fact, HSI arrested folks for civil immigration violations.
   e. HSI’s close interaction with the deportation arm is not unknown to the public. (see Exhibit B)

2. AUGUST 16 SECOND PRESS RELEASE (Exhibit C)
   a. deletes the reference to “sex”, and amends the notice to state the warrant pertains to human trafficking of juveniles in our city.
   b. The release states the same incomplete portrait of HSI operations.
   c. The release states “OPD no longer has a contract (MOU) to actively participate in investigations with HSI…”, which the Chief knew to be false at the time she made that statement. Notice to terminate had not even been generated. The letter providing the required written notice is dated August 25; the effective date is September 25. (see Exhibit D) The City Council voted on July 18, and directed the administration to “immediately” provide the required written notice. This is a serious breach of the balance of powers in our city government, and the administration must be held accountable.
   d. The release goes on to state that “the Department may assist our local, state, and federal agencies when requested as it pertains to traffic control, community safety and officer safety.” The Chief needs to provide authority for this statement to the City Council, which I find to be false when it’s made with no qualification as to the nature of the act, and it likely misled the Council. Immigration Policy Section 415.4, drafted by OPD, states in relevant part that “Members of OPD shall not…use personnel or resources…” (emphasis in original) in the enforcement of violations of civil immigration laws, which is what occurred here, and our participation was authorized by the Chief per her own admission. (see Exhibit E)
   I expect that the Chief will say she acted in reliance upon representations made to her by ICE, an entity known to lie to its local partners. I had hoped to discuss with her tonight what due diligence, if any, she performed prior to agreeing to participate in the raid. I will discuss our Sanctuary City policy below.
e. As to the Chief’s statement that OPD participation was necessary for public and officer safety, 25 ICE agents with side arms and automatic weapons were present, and no hint or allegations of violence by the family. (see Exhibit F) Why would ICE need OPD to provide security? What is the public safety threat that the Chief alluded to?

3. AUGUST 16 EMAIL TO CITY COUNCIL (Exhibit G)
   a. Restates press release that she got a call from HSI the afternoon of the 15th, that they would be arresting 2 adults for a case of human trafficking of juveniles pursuant to a lengthy investigation, re-states the incomplete and misleading portrait of HSI authority and operations, and states the following: “I stayed within the constructs of the council’s policy.” I am not aware of a relevant council created policy, unless the Chief is referring to our Sanctuary City resolution, the most recent and operative version being the November 22, 2016 Resolution 86498 (see Exhibit H)
   b. Skimming thru the Resolution very quickly in relevant part: Whereas “City Council opposes any Alameda County law enforcement department agency or office to investigate, question, apprehend, or arrest an individual for an actual or suspected civil violation of federal immigration law...”, Whereas “City Council opposes immigration raids and calls upon the federal government to impose a moratorium...”, Further Resolved, “City Council reaffirms the declaration that Oakland is a City of Refuge for immigrants from all countries...”, Further Resolved “City Council instructs all City departments and employees to refrain from assisting or cooperating in their official capacity with any federal immigration investigation, detention or arrest procedures, relating to alleged violations of the civil provisions of the immigration laws...”, Further Resolved “City Council urges Gov. Brown to act with urgency to make the entire state of California into a sanctuary for immigrants...and to use our state’s economic leverage to protect our cities...”; Further Resolved “members of the Oakland Police Department...shall not use city monies, resources or personnel to investigate, question, detect or apprehend persons whose only violation is or may be a civil violation of immigration law...” and finally the only provision I can find that the Chief might be relying on, erroneously, is the second to last Further Resolved “in accordance with State and Federal Laws, OPD will continue to cooperate with Federal immigration agencies in matters involving criminal activity and the protection of public safety...” No such state or federal law requires our cooperation here, so this provision is inapplicable even if the ICE intelligence was correct. Courts have consistently ruled that we have no duty to do the feds dirty work for them.

4. SEPTEMBER 6 TOWN HALL VIDEO (Crime, Deportation)
   a. “Only one person has been charged with a crime” is stated in the past tense. This statement by the Chief was false on September 6, and remains false today. On Sep 22, the Chief stated to the Latino Task Force that ICE represented to her that criminal charges could occur in the future. In addition to the false accusation of sex trafficking of children, the Chief has again harmed this family by falsely claiming that one member was criminally charged. Not even ICE has stated that anyone was charged with a crime.
b. “There is not a deportation matter in this case.” This statement by the Chief was false on September 6, and remains false today. I represent to you that I checked the status after hearing the Chief’s statements on Sep 6. As the documents I am about to share with you reveal, deportation has always been on the table, has been pending since the arrest, and the Chief had no basis by any stretch of the imagination favorable to her for her statement. It was made without regard for the truth.

i. “The Executive Office for Immigration Review (EOIR)... Users can dial...1-800-898-7180 (toll-free) to obtain case status information 24 hours a day, 7 days a week.” I represent to you that I have access to un-redacted information not publicly reported, and that I called this number on September 6, and continue to call it periodically to check as to status. My last call was one hour ago, and it indicates that the matter is still pending.

5. RECORD OF DEPORTABLE/ADMISSIBLE ALIEN (Exhibit I)

a. “Santos is not believed to be a victim and there is no evidence yet that he was a perpetrator, conspirator or accomplice of the alleged crimes described on the search warrant...Subject has no prior criminal history in the United States...TFO H. Carrasquillo asked Subject if he had any legal status to reside in the United States. Subject answered no, and was then advised of his arrest. TFO H. Carrasquillo further explained to subject that the Officers are with the U.S. Immigration and Custom Enforcement. TFO H. Carrasquillo arrested subject...Subject was then transported to the San Francisco ERO (Enforcement Removal Operations, the deporting arm) office at 630 Sansome Street, San Francisco.

b. Under Previous Criminal History – there was no arrest of anyone subject to the raid on August 10, 2017 for any type of trafficking; we can find no evidence of any trafficking charges on this date in Oakland, and the narrative I just read you contradicts this erroneous stray comment. Santos had no previous criminal history.

6. WARRANT FOR ARREST OF ALIEN (Exhibit J)

a. “I have determined that there is probable cause to believe that Santos is removable from the United States. This determination is based upon the failure to establish admissibility subsequent to deferred inspection, biometric confirmation of the subject’s identity and records check of federal databases that affirmatively indicate...that the subject either lacks immigration status or notwithstanding such status is removable under US Immigration law, and statements made voluntarily by the subject to an immigration officer...” The warrant is not based on allegations of criminal wrongdoing.

7. NOTICE OF CUSTODY DETERMINATION (Exhibit K)

a. “Pursuant to the authority contained in section 236 of the Immigration and Nationality Act...I have determined that, pending a final administrative determination in your case, you will be Detained by the Department of Homeland Security.” Office location is listed as ICE ERO San Francisco.
8. NOTICE TO APPEAR (Exhibit L)
   a. “In removal proceedings under section 240 of the Immigration and Nationality Act” Santos “You are an alien present in the United States who has not been admitted or paroled.” DHS alleges that you: are not a citizen or national of the United States; are a native of Guatemala and a citizen of Guatemala; arrived in the United States at or near Unknown, on or about Unknown date; were not then admitted or paroled after inspection by an Immigration Officer...On the basis of the foregoing, it is charged that you are subject to removal from the United States pursuant to the following provisions of law: 212(a)(6)(A)(i), in that you are an alien present in the United States without being admitted...You are ordered to appear before an immigration judge of the US DOJ at Time and Date to be set.”
   b. Santos was forced to spend two weeks in the Richmond Detention Facility, which contracts with ICE ERO. He was released on a $5K bond on August 30th, which is below average even for civil immigration matters, further demonstrating the lack of support for trafficking allegations or any violent wrongdoing.

9. SEPTEMBER 6 TOWN HALL VIDEO (Services)
   a. “They went and received services, and then left.”
   b. There is no “they”. Two people (Santos and Darwin) were removed from the home, and one was arrested for a civil immigration violation as discussed above. Separately, the younger brother was taken to a family immigration office, asked a few questions including about his existing petition for residency, and when asked where he wanted to stay, he said his home. ICE took him back, indicating that both the younger brother and ICE had no reason to fear for his safety or that he was being trafficked. The younger brother continues to work in the family’s janitorial business.

Hofer Motion: The Privacy Advisory Commission recommends that the City Council exercise its authority to demand that Chief Kirkpatrick immediately provide the Council with a report pertaining to the August 16 raid at a public hearing, and that the Chief respond to the issues raised in this memo.
Full Notification

Entered By: Oakland Police Department CA
Entered On: Wednesday August 16th, 2017 :: 12:01 p.m. PDT

Community:

700-27th Street Police Activity


HSI is conducting a criminal investigation, not a civil immigration or deportation action. This branch focuses on Transnational Gangs, Human Trafficking, Human Smuggling, Child Exploitation and Narcotic Enforcement.
OPD Facebook post (and deleted tweet): “served a federal criminal search warrant in connection with human sex trafficking of juveniles in our city…” (see post)

ABC 7 Aug 16 video (2:28) – “related to sex trafficking involving minors.” Reveals home address on camera. Tweet from ABC 7’s Laura Anthony states that per OPD, investigation involves “child sex trafficking, not immigration.” In article: PIO Johnna Watson said the department may still “assist our local, state and federal agency agencies when requested as it pertains to traffic control, community safety, and officer safety.” Video shows OPD officers in front of house, not directing traffic on camera.

CBS 5 Aug 16 video (2:24) “served a warrant in connection with an investigation of sex trafficking of juveniles.” Reveals home address on camera. The same statement by Watson as to assistance is reported here. Video shows OPD officers in front of house, not directing traffic on camera.


KRON 4 Aug 16 video (1:40) “served a warrant in connection with human trafficking of juveniles.” Reveals home address on camera. Video shows OPD officers in front of house, not directing traffic on camera (officer sitting in car).

IndyBay Aug 16 video (15:43) photos show OPD officer directly in front of the house; another officer at the end of the block, blocking traffic; two OPD officers interacting with ICE agents. IndyBay estimates that 25 ICE agents participated in the raid (see pic)

Total video time: ~25 minutes
Routine Use(s): Your information and the information you provide in your tip regarding suspicious or suspected criminal activity and/or violation of law may be shared internally within the Department of Homeland Security (DHS) for any appropriate law enforcement action. The information you provide may also be shared with other federal, state, local, tribal or foreign agencies in order to refer reports of suspicious activity, tips, potential violations of law and other relevant information to those agencies with appropriate jurisdiction, authorities, and/or need-to-know concerning the matter(s) you report.


- **Office of Intelligence** conducts broad intelligence operations. It also develops data for use by ICE, the Department of Homeland Security and other law enforcement partners (read more)

https://www.ice.gov/hsi

**Joint Intelligence Operations Center**

The Joint Intelligence Operations Center (JIOC) synchronizes operations and intelligence capabilities across all components at ICE, streamlines situational awareness and facilitates rapid and responsible information sharing at all echelons and locations - across all classification levels - in support of ICE and Department missions. The JIOC meets fluctuating information sharing challenges more rapidly by providing a single point of service for senior leadership and operational components on a 24/7 basis.

The JIOC also has secure voice and secure video teleconference capabilities and processes classified information enabling seamless communication in real-time with the White House Situation Room, DHS National Operations Center, CIA, NSA, FBI and other intelligence community, federal, state and local law enforcement agencies who regularly partner with ICE to vigilantly enforce the nation’s immigration and customs laws.

**HSI Tip Line Unit**

The HSI Tip Line Unit (TLU) serves as a conduit for the public to report suspected criminal activity on more than 400 crimes enforced by ICE as well as related activity under the jurisdiction of other agencies, and other information that could have a negative impact on the national security of the United States. The TLU operates 24/7 and receives more than 100,000 leads annually that are analyzed and disseminated to HSI special agents and intelligence officers in more than 200 cities nationally, and 47 countries around the world.

The TLU started in 2003 as a means to report foreign national sex offenders present in the U.S. It has become the primary means for reporting all crimes enforced by ICE.
ICE removes aliens from the U.S. who are subject to a final order of removal issued by an immigration court or following an administrative removability review. ERO facilitates the processing of illegal aliens through the immigration court system and coordinates their departure from the U.S. ERO's robust removal program reduces the number of illegal alien absconders in the U.S. Removal management involves planning and coordinating removals across the country and developing and implementing strategies to support the return of all removable aliens to their country of origin.

ERO removal operations require complex coordination, management, and facilitation efforts to successfully remove/return aliens from the United States. ERO accomplishes this mission through contract/chartered flights and commercial airlines for escorted and unescorted removals. In collaboration with the ICE HSI Office of International Operations and the Department of State, ERO also works with international partners to successfully execute removal operations.

https://www.ice.gov/removal

HSI is conducting a criminal investigation, not a civil immigration or deportation action. This branch focuses on Transnational Gangs, Human Trafficking, Human Smuggling, Child Exploitation and Narcotic Enforcement.

Yesterday, HSI headquarters in San Francisco contacted Oakland Police Chief Anne E. Kirkpatrick and requested two police officers to assist with traffic control. Chief Kirkpatrick gave strict instructions to the commander and officers that they may not assist HSI with any enforcement efforts. The officers’ only role was that of traffic control and neighborhood safety.

Although the Oakland Police Department no longer has a contract (MOU) to actively participate in investigations with HSI, the Department may assist our local, state, and federal agencies when requested as it pertains to traffic control, community safety and officer safety.

HSI is the primary investigating agency."
Exhibit D
CITY OF OAKLAND

CITY HALL • 1 FRANK H. OGAWA PLAZA • OAKLAND, CALIFORNIA 94612

Office of the City Administrator

August 25, 2017

Ryan Spradlin, Special Agent in Charge
Jeff Snowden, Group Supervisor
David Magdycz, Acting Deputy Special Agent in Charge
U.S. Immigration and Customs Enforcement
Homeland Security Investigations
630 Sansome St.
San Francisco, CA 94111

Re: Termination of Memorandum of Understanding between US ICE/HSI and Oakland Police Department

Dear Gentlemen:

Pursuant to Resolution 86860 passed by the Oakland City Council on July 18, 2017, I am writing to formally notify you of the City’s intent to terminate the attached MOU between U.S. Immigration and Customs Enforcement (ICE) Homeland Security Investigations (HSI) and the Oakland Police Department (OPD) which designated certain OPD officers as Customs Officers (Excepted). Based on the terms of the MOU, the City exercises its right to terminate thirty days from the date of this letter, or on September 25, 2017.

Thank you for your attention to this matter.

Sincerely,

Sabrina B. Landreth
City Administrator

Enclosure: MOU
Cc: Chief Kirkpatrick
Kimberly Bliss, OPD Departmental Counsel
Immigration

415.1 PURPOSE AND SCOPE
The purpose of this immigration policy is to provide guidance and direction to the members of the Oakland Police Department (OPD) on Federal, State, and local immigration laws.

The responsibility for enforcement of immigration laws rests solely with the U.S. Immigration and Customs Enforcement agency (ICE) under the direction of the United States Department of Homeland Security (DHS), and not with local or state law enforcement agencies. OPD is committed to equal enforcement of the law and equal service to the public regardless of a person's immigration status. This commitment increases our effectiveness in protecting and serving the entire community.

415.2 DUE PROCESS RIGHTS OF ALL PERSONS
OPD shall not provide federal immigration agencies access to individuals solely for the purpose of immigration enforcement.

If OPD receives a federal immigration detainer request for an individual in OPD custody, Officers shall provide the individual with a copy of the request.

Officers shall not inquire or request proof of immigration status or citizenship when providing services or benefits except where the receipt of such benefits or services is contingent upon one's immigration status, such as in the processing of a U visa or T visa.

Individuals with limited English proficiency must be given access to translation or interpretation and must receive documents in their native language if available.

415.3 FEDERAL LAW
The responsibility for enforcement of immigration laws rests solely with ICE, under the direction of DHS.

Immigration detainers or requests, sometime called "ICE holds," are not compulsory. Instead, they are merely requests enforceable at the discretion of the agency holding the arrestee. Federal regulations define immigration detainers as "requests" rather than commands. Courts have also held that ICE detainers are voluntary requests that "do not and cannot compel a state or local law enforcement agency to detain suspected aliens subject to removal." Thus, local agencies are "free to disregard [an] ICE detainer."  

1 8 C.F.R. § 287.7(a).
3 Galarza, 745 F.3d at 645.
Immigration

The mere fact that an individual is unlawfully in the United States is not a criminal offense.4 Thus, unlawful presence in the United States, by itself, does not justify continued detention beyond that of an individual’s normal release date. This applies even where ICE or United States Customs and Border Protection (CBP) provide an OPD officer with administrative forms that use the terms “probable cause” or “warrant.” A lawful detention under the Fourth Amendment must be supported by probable cause that a person has committed a crime.5

415.4 CITY POLICY
Members of OPD shall not:

- Enforce or assist ICE in the enforcement of violations of civil immigration laws
- Initiate investigations or use personnel or resources where the only objective is to discover whether an individual is in violation of a civil immigration law
- Detain individuals for a violation of civil immigration law

415.5 REQUESTS FOR ASSISTANCE FROM DHS OR ICE
Unless the circumstances present an imminent danger to officer or public safety, requests by DHS or ICE for any operational assistance from OPD (including but not limited to ICE detainer requests), shall immediately be directed to the watch commander on duty for approval, who in turn shall immediately notify the Chief of Police, or the Chief’s designee.

In the event a determination needs to be made about whether an ICE detainer request should be fulfilled, the Chief of Police, or the Chief’s designee, shall consider the merits of each request carefully. In making this determination, the Chief, or Chief’s designee, shall comply with the California TRUST Act,7 assess whether the individual poses a risk to public or officer safety, and consider the availability of OPD personnel and resources necessary to comply with the request.

415.6 INFORMATION SHARING
OPD does not collect or maintain any information regarding a person’s immigration status, unless the information is gathered specifically for the purposes of completing U visa or T visa documents.

Officers shall not share non-public information about an individual’s address, upcoming court date, or release date with ICE or CBP. Officers shall respond to an ICE or CBP request for non-public information only when a judicial warrant accompanies the request.

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6 See November 29, 2016, Oakland City Council “Resolution Denouncing Tactics Used to Intimidate Immigrants Residing in Oakland and Re-affirming the City’s Declaration as a City of Refuge” (Resolution No. 86498).
7 See Gov’t Code, §§ 7282, 7282.5. The TRUST Act limits the discretion of law enforcement officials to detain an individual pursuant to a federal immigration detainer request, should an agency choose to do so, unless two conditions are met. First, the continued detention must “not violate any federal, state, or local law, or any local policy,” and second, the detainee must have a qualifying criminal history as enumerated in Government Code section 7282.5(a) or be the subject of an outstanding federal felony arrest warrant.
Immigration

415.7 U VISA AND T VISA NONIMMIGRANT STATUS
Under certain circumstances, federal law allows temporary immigration benefits, known as a U visa, to victims and witnesses of certain qualifying crimes. Similar immigration protection, known as a T visa, is available for certain qualifying victims of human trafficking.

Any request for assistance in applying for a U visa or T visa should be forwarded in a timely manner to the Special Victims Section (SVS) Lieutenant for review and endorsement. The SVS Lieutenant may consult with the assigned investigator to confirm the applicant is cooperative with the investigation.

The SVS Lieutenant or their designee shall approve or deny the request and complete the certification or declaration, if appropriate, within the time frame required under Penal Code § 679.10(h). The instructions for completing certification and declaration forms can be found on the U.S. Department of Homeland Security (DHS) website and under Penal Code § 679.10.

The OPD website has information regarding the U visa or T visa application process as well as a non-profit organization that can assist with the application process.

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8 "A certifying entity shall process an I-918 Supplement B certification within 90 days of request, unless the noncitizen is in removal proceedings, in which case the certification shall be processed within 14 days of request." Penal Code § 697.10(h).
All, I am writing so that everyone gets the same information at the same time although you are welcome to call me for further discussion. Yesterday afternoon, I received a call from HSI headquarters in San Francisco who informed me that they were going to be in our City to arrest 2 adults for a case of Human Trafficking of juveniles in our city. Their investigation has been going on for quite some time. This branch of HIS is the criminal investigation division of Homeland Security and NOT the deportation branch. This branch of HIS enforces Transnational Gangs, Human Trafficking, Human Smuggling, Child Exploitation and Narcotic Enforcement. They asked for two marked units to control traffic and officer safety not only for them but the safety of those on the scene. I approved our serving in that capacity ALONE. The officers and Commander were given strict instructions that they may not engage in any capacity in their enforcement efforts and their only role was that of traffic control and safety. They abided by that role and I stayed within the constructs of the council’s policy. Chief

Anne E. Kirkpatrick

Chief of Police

Oakland Police Department
OAKLAND CITY COUNCIL
Resolution No. 8648 C.M.S.

INTRODUCED BY VICE MAYOR CAMPBELL WASHINGTON, PRESIDENT PRO TEM REID, COUNCILMEMBER GALLO AND COUNCILMEMBER GUILLEN

RESOLUTION DENOUNCING TACTICS USED TO INTIMIDATE IMMIGRANTS RESIDING IN OAKLAND AND RE-AFFIRMING THE CITY'S DECLARATION AS A CITY OF REFUGE

WHEREAS, since the presidential election, there has been a sense of uncertainty and fear among many immigrant communities in Oakland and across the nation; and

WHEREAS, the United States supported the United Nations adoption of the Universal Declaration of Human Rights which commits member countries to recognize and observe basic human rights; and

WHEREAS, the City of Oakland assures its residents that Oakland is and will remain a sanctuary city; and

WHEREAS, the Oakland City Council wishes to reaffirm the declaration that Oakland is a City of Refuge for immigrants from all countries; and

WHEREAS, it is the City Council's desire to ensure that its immigrant residents participate in civic life and daily activities without fear of being arrested or reported to the United States Immigration and Customs Enforcement (ICE) agency; and

WHEREAS, the City of Oakland has been on record since July 8, 1986 as a City of Refuge when it adopted Resolution No. 63950; and

WHEREAS, the City of Oakland has a strong tradition of embracing and valuing diversity and respecting the civil and human rights of all residents regardless of their immigration status; and

WHEREAS, the City of Oakland is made up of racially and ethnically diverse individuals, both native born and immigrants, whose collective cultures, backgrounds and viewpoints join to form a highly cosmopolitan community which prides itself on being a place which welcomes persons and families of all backgrounds and nationalities; and
WHEREAS, in the past the Oakland City Council has recognized the contributions of immigrant communities in the City and throughout California, noting that "California's economy depends heavily on immigrant labor" and that "Oakland has a large immigrant community whose investments have contributed to the revitalization of the City's neighborhoods"; and

WHEREAS, the Board of Education of the Oakland Unified School District believes that what unites us as Americans is our belief in shared values and in our country, not where one is born and from our nation's inception, immigrant families have come to the United States for the promise of freedom and the opportunity to provide a better life for their children; and

WHEREAS, many children who are native to the United States or are undocumented immigrants have been separated from their families due to their parents' or their personal immigration status by United States Immigration & Customs Enforcement Agency; and

WHEREAS, approximately 31% of all Alameda County residents are foreign born\(^1\), hailing from communities from all over the world, and approximately 43% speak a language other than English at home\(^2\), and approximately 53% of children in the County live in families where at least one parent was born outside the United States\(^3\); and

WHEREAS, the Board of Education of the Oakland Unified School District, by Resolution No. 0809-0050, adopted September 24, 2008, Resolution No. 0910-0182, adopted March 10, 2010, and Resolution number 1213-0126 adopted March 27, 2013, has taken the position that the State of California should protect its students, and many students of similar status, who are hardworking, came to the state as children of undocumented immigrants and graduate from high school, and that this is in the state's own interest to insure that these students become contributing college educated members of society; and

WHEREAS, the Attorney General of the State of California, relying on the federal Ninth Circuit Court of Appeals decision in Gonzales v. City of Peoria, has concluded that the enforcement of the civil provisions of the immigrant law is within the exclusive jurisdiction of the federal government and that local and state officials "have no duty to report to the INS [Homeland Security] knowledge they might have" about a person's immigration status, and further, that their failure to do so does not constitute any violation of law; and

WHEREAS, the enforcement of civil immigration laws by local police agencies raises many complex legal, logistical and resource issues for the City, including undermining the trust and cooperation with immigrant communities, increasing the risk of civil liability due to the complexity of civil immigration laws and the lack of training and

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\(^1\) U.S. Census available at www.census.gov
\(^2\) Ibid
\(^3\) Kids Data available at www.kidsdata.org
expertise of local police on civil immigration enforcement and detracting from the core mission of the Oakland Police Department to create safe communities; and

WHEREAS, the City Council is greatly concerned about public safety in Oakland and the mission of the Oakland Police Department is to protect the safety of the public against crimes committed by persons who are native born or immigrants; and

WHEREAS, most immigrants in the City are law abiding citizens and are themselves the victims of crime, and the City wishes to foster the trust and cooperation with its immigrant communities and wishes to encourage immigrants to report crime and speak to the police without fear of being arrested or reported to the United States Immigration and Customs Enforcement agency; and

WHEREAS, current Alameda County Sheriff's Office (ACSO) policy allows deputies to respond to ICE Requests for Notification, which are voluntary in nature, and also permits deputies in Alameda County jails to affirmatively inform Immigration and Customs Enforcement agency about the immigration status of particular individuals and the scheduled release time of those individuals so that ICE can detain them upon their release from ACSO custody; and

WHEREAS, the Oakland City Council opposes any Alameda County law enforcement department, agency or office to investigate, question, apprehend, or arrest an individual for an actual or suspected civil violation of federal immigration law; and

WHEREAS, consistent with the law and with Council policy, the Oakland Police Department does not enforce federal civil immigration laws, does not conduct immigration raids, and does not question, detain or arrest individuals solely on the basis that they might be in this country in violation of federal civil immigration laws; now therefore be it

RESOLVED: That the Oakland City Council opposes immigration raids and calls upon the federal government to impose a moratorium in order to protect the civil rights of immigrant communities until such time as the U.S. Congress implements comprehensive immigration reforms that are fair and humane and which recognize the economic and cultural contributions of immigrants and support efforts for universal representation of immigrants in deportation hearings; and be it

FURTHER RESOLVED: That the Oakland City Council reaffirms the declaration that Oakland is a City of Refuge for immigrants from all countries; and be it

FURTHER RESOLVED: That the City of Oakland shall not disclose the identifications or contact information for any cardholders and participants in the City of Oakland's Municipal ID program or any other City program or service that has access to the personal information of Oakland residents; and be it

4 General Order 1.24, revised July 6, 2015 Sec. IV(E)(2) and (3).
FURTHER RESOLVED: That the Oakland City Council instructs the City Administrator that she, and all City departments and employees of the City of Oakland subject to her jurisdiction, shall refrain from assisting or cooperating in their official capacity with any Federal immigration investigation, detention or arrest procedures, public or clandestine, relating to alleged violations of the civil provisions of the immigration laws; and

FURTHER RESOLVED: That the Oakland City Council directs the City Administrator to develop and implement plans to protect the personal immigration information of Oakland residents and directs that the City Administrator and City employees and departments subject to her jurisdiction, shall not, to the extent legally permissible, request information about or disseminate information regarding the immigration status of any individual, or condition the provision of City of Oakland services or benefits upon immigration status unless required to do so by statute, federal regulation or court decision; and be it

FURTHER RESOLVED: That the Oakland City Council re-affirms that all applications, questionnaires and interview forms used in relation to City of Oakland benefits, opportunities or services shall be reviewed and any question regarding citizenship status, other than those required by statute, federal regulation or court decision, should be deleted; and be it

FURTHER RESOLVED: That the Oakland City Council urges Governor Brown and all state representatives to act with urgency to make the entire state of California into a sanctuary for immigrants or “State of Refuge” and to use our state’s economic leverage to protect our cities from sanctions while protecting families from gross violations of civil rights; and be it

FURTHER RESOLVED: That in accordance with State and Federal laws, the City Administrator and employees subject to her jurisdiction, including members of the Oakland Police Department, shall not enforce Federal civil immigration laws and shall not use city monies, resources or personnel to investigate, question, detect or apprehend persons whose only violation is or may be a civil violation of immigration law; and be it

FURTHER RESOLVED: That in accordance with State and Federal laws the Oakland Police Department will continue to cooperate with Federal immigration agencies in matters involving criminal activity and the protection of public safety; and be it
FURTHER RESOLVED: That nothing in this resolution shall be construed to prohibit the City Administrator or City employees and Oakland police officers from cooperating with Federal immigration agencies when they are required to do so by statute, Federal regulation, court decision or a legally binding agreement.

IN COUNCIL, OAKLAND, CALIFORNIA,  

NOV 29 2016

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID AND PRESIDENT GIBSON MCELHANEY - 8

NOES -  

ABSENT -  

ABSTENTION -  

ATTEST:

LATONDA SIMMONS  
City Clerk and Clerk of the Council of the City of Oakland, California
U.S. Department of Homeland Security

Record of Deportable/Inadmissible Alien

GUATEMALA

IN ICE CUSTODY

1646

Unknown Date, UNK, RI - Without Inspection

Name: H. SANTOS

Date of Birth: 08/16/2017

Sex: M

Race: Y

Nationality: GUATEMALA

Height: NA

Weight: NA

Hair: NA

Eyes: NA

Green Card: NA

Date of arrest: 08/16/2017

Reason for arrest: SFR/SFR

In the custody of: NA

Inmate Number: NA

Inmate Date of Birth: NA

Inmate Race: NA

Inmate Nationality: NA

Inmate Height: NA

Inmate Weight: NA

Inmate Hair: NA

Inmate Eyes: NA

Inmate Green Card: NA

Interview of Record: See Narrative

None

None Claimed

None

None

None

None

None

Current Administrative Charges

- ALIEN PRESENT WITHOUT ADMISSION OR PAROLE - (PWAs)

... (CONTINUED ON I-831)

H 7560 CARRASQUILLO

August 16, 2017

Warrant of Arrest/Notice to Appear

H 7560 CARRASQUILLO

Left Index fingerprint

Right Index fingerprint
Previous Criminal History

On 08/10/2017, the subject was arrested for the crime of "Human Slavery or Trafficking" which is still pending.

Records Checked

At/Near

OAKLAND, CA

Record of Deportable/Excludable Alien:
On August 16, 2017, HSI Human Trafficking Group conducted a Search Warrant at 715 27th Street, Oakland Ca 94612. All officers were wearing tactical attires with "Police" patches and "HSI" badges clearly visible on the most outer garments.

\*

Santos Alberto, (Subject) an adult male citizen of Guatemala, was found at the residence searched where several victims of Human Trafficking were rescued. But Subject\*

Santos Alberto, is not believed to be a victim and there is no evidence yet that he was a perpetrator, conspirator or accomplice of the alleged crimes described on the search warrant/ complaint.

Subject has no prior criminal history in the United States.

At approximately 0730hrs (TFO) Carrasquillo made contact with a male individual with the name (subject)\*

Santos Alberto, who presented a consular Id from Guatemala and a passport from Guatemala. TFO H. Carrasquillo asked Subject if he had any legal status to reside in the United States. Subject answered no, and was then advised of his arrest. TFO H. Carrasquillo further explained to Subject that the Officers are with the U.S. Immigration and Custom Enforcement. TFO H. Carrasquillo arrested Subject by applying restraints in the backward position and checked the handcuff for proper tightness and double-locked the handcuff for safety. TFO H. Carrasquillo escorted a government vehicle without incident. Subject claimed no medical problems Subject also claimed to have no minor children in the United States.

At a safer location, Subject restraints were reapplied to the front and straight position for safety and comfort during transportation Subject was then transported to the San Francisco ERO office at 630 Sansome Street, San Francisco, CA without any incident.

Except for what is mentioned above, Subject disclaims any other equities, ties, or petitions pending before the U.S. Department of Homeland Security or the U.S. Citizenship and Immigration Service on his behalf.

Disposition:

Signature

R 7360 CARRASQUILLO

Title

DO
Subject did not claim to have any medical problems or under any medications.
Subject did not claim any other pending applications or petitions before Department of Homeland Security.
Subject did not claim fear of persecution or torture upon his return to Guatemala.
Subject claimed to have no minor children in the United States.

Subject will be processed as Notice to Appear.

Other Identifying Numbers

ALIEN-***************
Driver's License (State and Country): (CALIFORNIA UNITED STATES)
U.S. DEPARTMENT OF HOMELAND SECURITY

Warrant for Arrest of Alien

File No. __________________

Date: 08/16/2017

To: Any immigration officer authorized pursuant to sections 236 and 287 of the Immigration and Nationality Act and part 287 of title 8, Code of Federal Regulations, to serve warrants of arrest for immigration violations

I have determined that there is probable cause to believe that ______________________, SANTOS is removable from the United States. This determination is based upon:

☐ the execution of a charging document to initiate removal proceedings against the subject;

☐ the pendency of ongoing removal proceedings against the subject;

☑ the failure to establish admissibility subsequent to deferred inspection;

☑ biometric confirmation of the subject's identity and a records check of federal databases that affirmatively indicate, by themselves or in addition to other reliable information, that the subject either lacks immigration status or notwithstanding such status is removable under U.S. immigration law; and/or

☑ statements made voluntarily by the subject to an immigration officer and/or other reliable evidence that affirmatively indicate the subject either lacks immigration status or notwithstanding such status is removable under U.S. immigration law.

YOU ARE COMMANDED to arrest and take into custody for removal proceedings under the Immigration and Nationality Act, the above-named alien.

[Signature of Authorized Immigration Officer]

[Printed Name and Title of Authorized Immigration Officer]

Certificate of Service

I hereby certify that the Warrant for Arrest of Alien was served by me at SAN FRANCISCO, CA (Location) on ______________________, SANTOS (Name of Alien) on August 16, 2017 (Date of Service), and the contents of this notice were read to him or her in the SPANISH (Language) language.

[Signature of Officer]

Name and Signature of Officer

Name or Number of Interpreter (if applicable)
DEPARTMENT OF HOMELAND SECURITY

NOTICE OF CUSTODY DETERMINATION

Alien's Name: ____________________________  A-File Number: ________________
Date: 08/16/2017

Event ID: ____________________________  Subject ID: ________________

Pursuant to the authority contained in section 236 of the Immigration and Nationality Act and part 236 of title 8, Code of Federal Regulations, I have determined that, pending a final administrative determination in your case, you will be:

☑ Detained by the Department of Homeland Security.

☐ Released (check all that apply):

☐ Under bond in the amount of $________

☐ On your own recognizance.

☐ Under other conditions. [Additional document(s) will be provided.]


Name and Signature of Authorized Officer: ____________________________
Date and Time of Custody Determination: 08/16/2017 09:23 AM

ICE ERO San Francisco Field Office 630 Sansome Street 5th Floor
SAN FRANCISCO, CA US 94111
Office Location/Address

Title: CS1H57

You may request a review of this custody determination by an immigration judge.

☑ I acknowledge receipt of this notification, and

☐ I do request an immigration judge review of this custody determination.

☐ I do not request an immigration judge review of this custody determination.

Date: 8/16/17

The contents of this notice were read to ____________________________ in the ____________________________ language.

CARRASQULLO, N 7560
Name and Signature of Officer

(Name of Alien)  (Name of Language)

Name or Number of Interpreter (if applicable)

Title

DHS Form I-289 (1/14)
Notice to Appear

In removal proceedings under section 240 of the Immigration and Nationality Act:

Subject ID: [Redacted]  
FINS: [Redacted]  
DOB: [Redacted]  
File No: [Redacted]  
Event No: [Redacted]

In the Matter of:

Respondent: SANTOS ALBERTO [Redacted]  
currently residing at:

IN CUSTODY

(Number, street, city and ZIP code)  
(Area code and phone number)

☐ 1. You are an arriving alien.

☒ 2. You are an alien present in the United States who has not been admitted or paroled.

☐ 3. You have been admitted to the United States, but are removable for the reasons stated below.

The Department of Homeland Security alleges that you:

1. You are not a citizen or national of the United States;

2. You are a native of GUATEMALA and a citizen of GUATEMALA;

3. You arrived in the United States at or near UNKNOWN, on or about unknown date;

4. You were not then admitted or paroled after inspection by an Immigration Officer.

On the basis of the foregoing, it is charged that you are subject to removal from the United States pursuant to the following provision(s) of law:

212 (a) (6) (A) (i) of the Immigration and Nationality Act, as amended, in that you are an alien present in the United States without being admitted or paroled, or who arrived in the United States at any time or place other than as designated by the Attorney General.

☐ This notice is being issued after an asylum officer has found that the respondent has demonstrated a credible fear of persecution or torture.

☐ Section 235(b)(1) order was vacated pursuant to: ☐ 8CFR 208.30(f)(2) ☐ 8CFR 235.3(b)(5)(iv)

YOU ARE ORDERED to appear before an immigration judge of the United States Department of Justice at:

Time and date to be set.

(Complete Address of Immigration Court, including Room Number, if any)

on To be set. at To be set. to show why you should not be removed from the United States based on the charge(s) set forth above.

Date: August 16, 2017  
SAN FRANCISCO, CA  
(City and State)

See reverse for important information

Form I-362 (Rev. 08/01/07)